UNDERSTANDING YOUR SATISFACTOR	Y
ACADEMIC PROGRESS POLICY	



David A. Bartlett | Training Officer U.S. Department of Education Oklahoma Spring 2022 Conference

Federal Student Aid

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## **AGENDA**

Federal Student Aid

- 1. SAP Policy Basics
- 2. SAP Policy Components
- 3. Other Key SAP Policy Elements
- 4. When to Check SAP
- 5. Financial Aid Warning, Appeals & Probation
- Resources & References
- $7. \hspace{1.5cm} \textbf{Additional SAP Policy Guidance (Take-home Q\&A Scenarios)} \\$

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# SAP COMPLIANCE CONCERNS

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- $\hfill \Box$  Failure to properly monitor and/or document satisfactory progress
- □ Failure to develop policy that meets minimum Title IV requirements
- $\hfill \square$  Applying different policy than official written SAP policy
- ☐ Misaligning pace of progression and maximum timeframe
- $\ \ \, \square \ \ \, Incorrectly \, approved \, or \, inadequately \, supported \, student \, appeals \,$



SATISFACTORY ACADEMIC PROGRESS (SAP)

An institution must establish a reasonable satisfactory academic progress policy for determining whether an otherwise eligible student is making satisfactory academic progress in his or her educational program and may receive assistance under the Title IV, *Higher Education Act of 1965* (*HEA*) programs.

34 CFR § 668.34(a

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# **SAP POLICY BASICS**

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- Reasonable
- Consistently applied
- Apply to all Title IV programs
  - If not meeting SAP, not eligible for any Title IV program
- "ED provides outline; schools fill in details"
  - · Schools have a lot of flexibility

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### **SAP POLICY BASICS**

- SAP policy must be as strict as policy for students not receiving Title IV aid
- "As strict as"
  - · Refers to qualitative, quantitative, maximum timeframe standards
  - \* Does not refer to frequency of SAP checks
    - Example: Academics may check SAP every term, but financial aid checks annually

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### **SAP POLICY BASICS**

- May establish different SAP standards/policies for different categories of students
  - Full-time vs. part-time students
  - Undergraduate vs. graduate students
  - · Different programs of study
- Does not apply to subsets of students (e.g., veterans, athletes, women, etc.)
- Any SAP policy must contain all required elements and be applied consistently to students in that category

See: Program Integrity Q&A SAP-Q9

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# **SAP POLICY BASICS**

- School must notify students about
  - Results of any SAP review that impacts eligibility for Title IV aid
  - Specific elements required to appeal SAP-- if permitted
    - May specify how often and how many appeals are allowed
  - How to reestablish eligibility for Title IV aid after failing SAP (even if no appeal policy)

 $Note:\ No\ regulatory\ requirement\ for\ school\ to\ notify\ non-TIV\ students\ of\ their\ eligibility\ for\ Title\ IV\ aid$ 



# **SAP POLICY COMPONENTS**

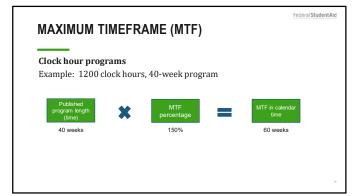
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- At each formal SAP evaluation point, schools check:
  - 1. Maximum timeframe
  - 2. Quantitative measure (pace of progression)
    - Not  $\it required$  for clock hour, nonterm credit hour, subscription-based programs
  - 3. Qualitative measure (grade-based)

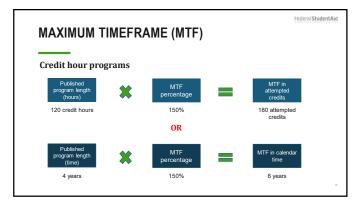
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MAX	(IMUM TIMEFRAME (M	Federal Stud	lentAid			
Maximum time student can receive Title IV aid to complete program of study						
	No more than 150% of published program length	Graduate Programs  School defines MTF				
	ndent ineligible <i>once indicated</i> will exceed the distribution of	red MTF, not just at point when reach MTF FF in <i>credit hours</i> or <u>calendar time</u>	7			
			1			



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# MAXIMUM TIMEFRAME (MTF) Credit hour programs (calendar time MTF) MTF percentage MTF n calendar time MTF time MTF percentage MTF percentage MTF n calendar time MTF time Time MTF n calendar time MTF time MTF n calendar time for MTF and the status time for MTF time for MTF

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# **MAXIMUM TIMEFRAME (MTF)**

### Example:

Bob is enrolled in a 120-credit hour communications program. MTF is 180 hours attempted hours.

At SAP checkpoint Bob has attempted  ${\bf 160}$  credit hours but has  ${\bf 25}$  more credit hours to earn to complete his degree.

Bob is *not* meeting SAP. He has more hours to earn than can be completed within MTF (160 + 25 = 185 > 180).



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# **QUANTITATIVE MEASURE (PACE)**

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 $Measure\ of\ progress\ toward\ program\ completion\ expressed\ as\ percentage$ 

- Must be <u>cumulative</u>
- May round (standard rules apply)
- May use graduated or fixed standard
- Can be more restrictive
  - May require cumulative pace and semester pace requirements



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# MAXIMUM TIMEFRAME (MTF) AND PACE

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- Must align MTF and pace to ensure students complete program within MTF
- If use graduated pace, final pace (all graduated paces) must align with final MTF

100% - Scheduled Length 150% - Maximum Time

= 67% Pace Requirement

100% - Scheduled Length 118% - Maximum Time = 85% Pace Requirement

100% - Scheduled Length 85% - Pace Requirement

= 118% Maximum Time

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# **QUANTITATIVE MEASURE (PACE)**

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### REQUIRED

Credit Hour Programs

- Standard term
- Non-standard term



### NOT REQUIRED

- Clock hour programs
- Nonterm credit hour programs
- Subscription-based programs

A0 May want to stress or point out (on slide or in speaker notes) that though not required nothing prevents a clock hour, nonterm or subscription-based program from having a quantitative measurement if so desired; also there is verbiage related to the photo just below the slide that may need to be removed Author, 2022-02-14T14:59:36.036

# ATO 0 DONE... It's in speaker's notes.

Arva Thomas, 2022-02-17T15:55:03.236

# QUANTITATIVE MEASURE (PACE)

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Pace evaluation not required for clock hour, nonterm credit hour

- Students must successfully complete weeks and hours in payment period to receive subsequent disbursement
- School must still determine, at each SAP evaluation, if mathematically possible for student to complete program within MTF



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# **QUANTITATIVE MEASURE (PACE)**

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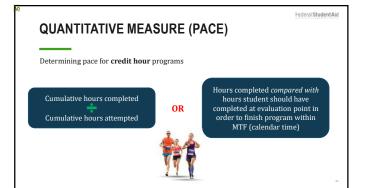
Pace evaluation not required for subscription-based programs

- Students must complete credits associated with enrollment status for all prior payment periods (PP) as required\* to receive subsequent disbursements
- No set time to begin/end coursework each term



 ${\it *Credit\ completion\ minimums\ begin\ with\ third\ subscription\ period}$ 

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MTF in calendar time is not simply dividing hours by the overall MTF but reviewing the hours completed and determining if they meet the minimum # required to graduate within the MTF this is because the school can determine the minimum number of hours per year based on required coursework; number of hours may vary based on term lengths, courses, program requirements, etc.; it may not always be (nor is it required to be) even

Author, 2022-02-14T15:36:07.206

**ATO 0** DONE. Hours completed at the evaluation point COMPARED WITH

Number of hours that the student should have completed by the evaluation point in order to complete the program within the maximum timeframe (calendar time)

Arva Thomas, 2022-02-17T15:52:48.823

# **QUANTITATIVE MEASURE (PACE)**

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### Credit hour example:

Jill is enrolled in standard term, undergraduate computer science program at Gilbert University (GU). GU checks SAP each payment period (PP). MTF is 150%. Pace requirement is 67%.

At end of  $2^{nd}$  semester Jill has completed 16 cumulative credits out of 24 attempted credits.

16 completed/24 attempted = 67% pace



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# PACE IN CALENDAR TIME

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### Credit hour example:

Adam enrolls in Mystery Seas University's (MSU) 4-year, 120 credit hour Marine Biology program. MSU checks SAP *annually* and MTF is 150%.

- 4 years x 150% = 6-year MTF
- 120 credits/ 6 years = 20 credits

Adam must complete a minimum of 20 credits/ year to finish within MTF.

MTF Year	Minimum Credits to Complete
Year 1	20 credits (cumulative)
Year 2	40 credits (cumulative)
Year 3	60 credits (cumulative)
Year 4	80 credits (cumulative)
Year 5	100 credits (cumulative)
Year 6	120 credits (cumulative)

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# PACE IN CALENDAR TIME

### Credit hour example:

Adam stops attending for an entire academic year after Year 1. MSU's policy is to exclude periods of non-attendance from MTF calculations. When Adam returns, MTF resumes at Year 2.

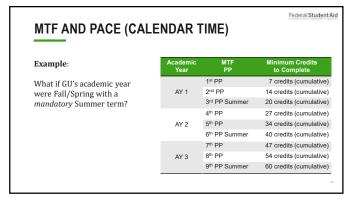
Year	to Complete
Year 1	20 credits (cumulative)
Year 2	40 credits (cumulative)
Year 2	40 credits (cumulative)
Year 3	60 credits (cumulative)
Year 4	80 credits (cumulative)
Year 5	100 credits (cumulative)
Year 6	120 credits (cumulative)

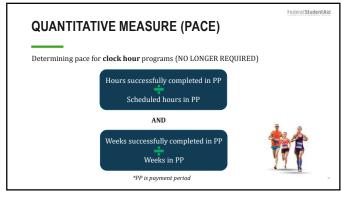
### Federal Student Aid PACE IN CALENDAR TIME Credit hour example: What if MSU's policy were to include periods of non-attendance Year 1 20 credits (cumulative) in MTF calculations? When Adam returns, MTF would resume at Year Year 3 45 credits (cumulative) $3 \ with \ adjustments \ to \ minimum$ cumulative hours to complete Year 4 70 credits (cumulative) 95 credits (cumulative) Year 6 120 credits (cumulative)

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### Federal Student Aid MTF AND PACE (CALENDAR TIME) **Credit Hour Example:** GU offers 2-year, 60 credit hour program in Accounting Basics. GU's 20 credits (cumulative) $academic\ year\ is\ Fall/Spring\ with$ Summer PP1 (optional) 20 credits (cumulative) optional summer term. GU checks SAP $\it each$ payment period. MTF is 150%. 30 credits (cumulative) 4<sup>th</sup> PP 40 credits (cumulative) • 2 years x 150% = 3-year MTF Summer PP2 (optional) 40 credits (cumulative) • 60 credits/ 3 years = 20 credits min. 5<sup>th</sup> PP 50 credits (cumulative) completed per year to finish within 60 credits (cumulative) Summer PP3 (optional) 60 credits (cumulative)

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# **QUALITATIVE MEASURE**

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Evaluate quality of academic work against standard measurable norm (e.g., grades, work projects, etc.)

- Must be <u>cumulative</u>
- May use graduated or fixed standard
- May be more restrictive
  - \* School could require  $\it cumulative$  program or school 2.0 GPA  $\it and$   $\it payment$   $\it period$  2.0 GPA

### **QUALITATIVE MEASURE - REMEDIAL**

• Must evaluate remedial coursework under qualitative measurement

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- May incorporate into regular school GPA; or
- May evaluate another way
- Passing courses, meeting course requirements, separate GPA, etc.
- May include remedial coursework in MTF and pace (but not required)

See Program Integrity Q & A-SAP: General Questions (SAP), SAP-Q3

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# OTHER KEY SAP ELEMENTS ——

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# **SAP POLICY – OTHER KEY ELEMENTS**

- Policy must describe how student's GPA and pace are affected by:
  - Incompletes
  - Withdrawals
  - Repetitions
  - · Transfers of credit from other institutions

· Incompletes

**SAP POLICY - OTHER KEY ELEMENTS** 

- - How does "I" grade impact student's GPA/pace
  - Once "I" is converted to final grade, school can factor grade in at next formal SAP checkpoint or retroactively, depending on school's policy

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SAP POLICY - OTHER KEY ELEMENTS

- Withdrawals
  - Cannot exclude "W"s earned past add/drop period
  - Courses dropped within add/drop period do not have to be factored into SAP

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**SAP POLICY – OTHER KEY ELEMENTS** 

- Repetitions
  - Decide how repeat coursework impacts qualitative and quantitative measures (credit and clock hour programs)
    - Use all grades, average of grades, highest grade, etc.
  - Reference: SAP-Q8 (Program Integrity Q & As)

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For	discussion	purposes	only

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# **SAP POLICY - OTHER KEY ELEMENTS**

- Transfers of credit from other institutions
  - <u>Credit hour programs</u>: Credits accepted toward program completion *must* count as *both* hours attempted and hours completed
  - <u>Clock hour programs</u>: Factor accepted transfer hours into pace and MTF by reducing number of hours remaining in program

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## **SAP POLICY - OTHER KEY ELEMENTS**

MTF (in calendar time) and Transfer Credits:

Adrian enrolled in Health Administration at GU, a 120 credit, 4-year program. MTF is 150%. Students must complete 20 credits/year minimum to meet 6-year MTF.

GU accepts 25 transfer credits from Adrian's previous school. This means *he completed the 1st year of the original MTF with transfer credits*. He only needs 95 credits to complete the program.

The remaining MTF is 5 years:

95 credits/ 5 years = 19 credits/year

MTF Year	Minimum Credits to Complete
Year 1	19 credits (cumulative)
Year 2	38 credits (cumulative)
Year 3	57 credits (cumulative)
Year 4	76 credits (cumulative)
Year 5	95 credits (cumulative)

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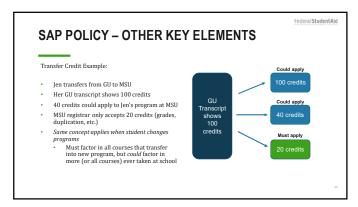
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# **SAP POLICY - OTHER KEY ELEMENTS**

### TRANSFER CREDITS

- May include transfer credits in qualitative measure (GPA)
- If consider hours earned from another school under consortium agreement to be transfer hours, must include them in quantitative measure
  - May include in qualitative measure





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# WHEN TO CHECK SAP

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- Formal SAP evaluations must occur at <u>end</u> of payment period (each payment period, annually, etc.)
  - Official evaluation period cannot be less than payment period
  - May do informal checks during payment period
  - · If term-based, at end of term



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### WHEN TO CHECK SAP - PROGRAMS > 2 YEARS

- School must also check qualitative measure (GPA) at end of second academic year
  - Student must have at least a 2.0 "C" or equivalent; or
  - Student must have academic standing consistent with graduation requirements.
- · End of "second academic year" means
  - Student at school four semesters or six quarters, regardless of student's enrollment status

See Program Integrity Q & A-SAP: SAP Reviews, R-Q2

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### WHEN TO CHECK SAP - CLOCK-HOURS

Evaluation "at end of payment period"

- · Three options:
  - 1. When student's *scheduled clock-hours* for payment period have elapsed, regardless of whether student attended them
  - 2. When student has attended scheduled clock-hours
  - 3. When student *successfully completes* scheduled clock-hours for payment period

School must establish one review option for program

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### WHEN TO CHECK SAP - CLOCK-HOUR EXAMPLE



Background:

- 1200 clock-hour culinary arts program, 40 weeks
- Payment periods: 450 hours/15 weeks; 450/15; 300/10
- Jacquie scheduled 30 hours per week
- MTF is 150% x 40 weeks = 60 weeks
- Pace\* requirement is 67% completion rate
- Evaluate SAP each payment period

\*Not required for clock hour programs

\*Not required for clock hour progre

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### WHEN TO CHECK SAP - CLOCK-HOUR EXAMPLE

### Option #1 - Scheduled Hours

- At 450 scheduled hours and 15 weeks, Jacquie successfully completed 300 hours
  - 300 hours / 450 hours = 67% completion
  - 10\* weeks / 15 weeks = 67% completion expressed in calendar time
  - Both items checked
- Jacquie is making SAP but not yet eligible for second disbursement until successfully completes 450 hours (and 15 weeks instructional time)
- Next SAP review at 900 scheduled hours



\*300 hours / 30 hours per week = 10 weeks

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### WHEN TO CHECK SAP - CLOCK-HOUR EXAMPLE

### Option #2 - Attended Hours

- At 450 attended hours, 600 scheduled hours has elapsed over 20 weeks; Jacquie successfully completed 420 hours.

  - 420 hours / 600 hours = 70% completion 14 weeks / 20 weeks\* = 70% completion as expressed in calendar time
- Jacquie is making SAP  $\it but$  not yet eligible for second disbursement until successfully completes 450 hours (and 15 weeks instructional time)
- Next SAP review at 900 attended hours

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### WHEN TO CHECK SAP - CLOCK-HOUR EXAMPLE

### Option #3 - Successfully Completed Hours

- At 450 successfully completed hours, 600 scheduled hours elapsed in 20 weeks
  - 450 hours / 600 hours = 75% completion
  - 15~weeks / 20~weeks = 75% completion expressed in calendar time
  - Both items checked
- Student is making SAP and has successfully completed both hours and weeks in payment period; School may make second disbursement at this time  $\frac{1}{2} \left( \frac{1}{2} \right) = \frac{1}{2} \left( \frac{1}{2} \right) \left( \frac{1}{$
- Next review at 900 successfully completed hours



# WHEN TO CHECK SAP – NONTERM CREDIT HOUR

Evaluation "at end of payment period"

School must establish one review

- · Two options:
  - 1) On date when student scheduled to earn credit-hours; or
- 2) When student successfully earns credit-hours

### Example:

School offers 20 credit-hour program taught over 30 weeks with two payment periods (PP) of 10 credit-hours/15 weeks

- School must check SAP at end of first PP:
  - When student is scheduled to complete 10 credit-hours; OR
- When student successfully completes (passes) 10 credit-hours

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# HOW OFTEN TO CHECK SAP

### Programs one academic year or less in length

- Must evaluate SAP at end of each PP
  - \* e.g., 900 clock-hour program; 20 semester credit-hour program

### $Programs\ longer\ than\ one\ academic\ year$

- Must evaluate  $at\ least$  annually to correspond with end of PP (at least once every 12 months)
- School may evaluate more frequently (e.g., at end of each payment period, etc.)

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### **WARNING PERIOD**

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### FINANCIAL AID WARNING STATUS (OPTIONAL)

Only for schools that check SAP at end of *each* payment period

Students may continue to receive Title IV aid for *one* payment period

No appeal necessary

May receive more than one warning period during academic career, but CANNOT be consecutive

Only possible if school policy permits multiple warnings

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# **PROBATIONARY PERIOD**

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### FINANCIAL AID PROBATION STATUS

Only available if school has appeal process and student successfully appeals financial aid suspension AND Student can make SAP at end of next payment period OR

Has academic plan designed for student to meet SAP by specific point in time

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# **PROBATIONARY PERIOD**

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## APPEAL POLICY (OPTIONAL)

Student may petition for reconsideration of TIV eligibility when fail SAP Based on student illness, injury, death of relative, other special circumstance Must explain why failed SAP and what has changed to allow student to make SAP at next evaluation

# **PROBATIONARY PERIOD**

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### ACADEMIC PLANS (OPTIONAL)

Schools not required to develop academic plans\*

Schools can set conditions on developing plans ED does not define what office(s) must develop and oversee academic plans

 $\hbox{*School may have policy not to grant probation if student cannot make SAP by end of next payment period}$ 

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# **PROBATIONARY PERIOD**

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### FINANCIAL AID PROBATION STATUS

Students on financial aid probation may only receive Title IV funds for **ONE** payment period No Title IV funds for subsequent payment periods UNLESS:

- Now making SAP
- Meeting requirements in academic plan

School must check SAP at end of probationary period (even if SAP normally checked annually)

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# **SAP RESOURCES**

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- Title 34 Code of Federal Regulations
  - 668.16(e); 668.32(f); 668.34
  - e-CFR Title 34 Education
- \* Federal Student Aid Handbook, Volume 1, Chapter 1
  - 2020-21 FSAH, Volume 1, Chapter 1
- $\bullet \quad \text{Program Integrity Questions and Answers Satisfactory Academic Progress*} \\$ 
  - Program Integrity Q&A Satisfactory Academic Progress
- FSA Assessments Satisfactory Academic Progress
  - FSA Assessments Satisfactory Academic Progress

\*Note: As of 2/17/22, SAP Reviews A- Q9 Option 2 calculation is still incorrect. Example on Slide 50 is correct.

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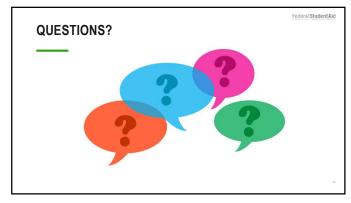




# All attendees will receive email from FSA with online evaluation link Helps ensure quality training Informs FSA of areas for improvement Serves as effective tool for "listening" to our school partners

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# SAP - COVID-19 FLEXIBILITIES

- ederal Student Aid
- CARES Act Section 3509 and May 15, 2020 Electronic Announcement
  - School can exclude attempted credits students unable to complete due to COVID-19 national emergency from SAP quantitative component (pace) if
    - School reasonably determines is result of COVID-19 related circumstance (no SAP appeal necessary)
    - School temporarily ceases operations during period of enrollment, attempted credits for ALL affected students (specific to that enrollment period) may be excluded
  - Applies to SAP assessments made through end of payment period that includes last date national emergency is in effect

# **POLICY Q & A - PROBATION**

PROB-Q4: How many times may a student be placed on probation for failing to meet SAP standards?

PROB-A4: A student may be placed on probation for one payment period per appeal. It is possible that a student could be placed on probation more than once in his or her academic career.

New and updated information, additional and new circumstances are expected in subsequent appeals

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# POLICY Q & A - ACADEMIC PLANS

ACP-Q4:

Must the academic plan be mathematically set to graduate student within 150% timeframe?

ACP-A4: The academic plan must be designed to ensure that the student is able to meet the institution's satisfactory academic progress standards by a specific point in time. In some cases, this could mean that the maximum timeframe would be extended based on the student's approved appeal.

10/29/10 Federal Register reminds schools that 150% maximum timeframe can be appealed

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# POLICY Q & A - NON-ACCEPTED CREDITS

SAP-Q6: SAP regulations require credit-hours accepted toward student's program count as both attempted and completed when calculating pace for SAP. Can an institution's policy include *non-accepted credits* as attempted credits for purposes of these calculations?

SAP-A6: Yes. The treatment of these credits would be up to the institution. The SAP regulations do not address non-accepted

May refer to transfer credits or credits earned in other academic programs at your school

POLICY GUIDANCE – PRIOR PERIODS	
Question: For a school that checks SAP at the end of each payment period, if a student is not receiving Title IV (TIV) aid for their first three semesters (never applied for aid) but does so poorly in each of the semesters that	
cumulatively he is not making SAP after each semester, if he later applies for Title IV aid has his warning period already elapsed?	
Answer: Yes. The student would be suspended from TIV aid and would only be eligible for TIV aid if an appeal was approved for probation. Past periods not making SAP, whether receiving aid or not, can and do impact TIV	
eligibility in future terms.	

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### POLICY GUIDANCE - ACADEMIC PLANS

Question: The regulations indicate that an academic plan must be designed for a student to meet SAP by a specific point in time. How do we define a future point in time?

Answer:

Where applicable a date should be used. If a date cannot be confirmed then a school should use some kind of defined end-point – after the third semester, anticipated graduation date, etc. If the graduation point is after the 150% max timeframe, the graduation point should be indicated in some format. It cannot simply be an open-ended process; needs to be a finite point.

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# POLICY GUIDANCE - ACADEMIC PLANS

Question: Can the school include a five-hour student success workshop (financial aid policies, student services, academic planning, etc.) as part of the student's academic plan?

<u>Answer</u>: Yes. The regulations are silent on what conditions must or can be included in an academic plan. The school would have to outline the workshop process in their SAP policy if they determine they want to use it in their academic plans.

### **POLICY GUIDANCE - REGAINING ELIGIBILITY**

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<u>Question:</u> What happens if a student is on an academic plan and at the end of a payment period they are not meeting the plan requirements but are now meeting the general SAP standards?

Answer:

Once a student is meeting the general SAP standards at a checkpoint, regardless of the plan, they are now in good standing (main point of the plan is to help the student meet the SAP standards). A school may want to indicate in a plan that a student can continue receiving TIV aid if they meet the plan criteria or meet all general SAP standards.

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## **POLICY GUIDANCE - REGAINING ELIGIBILITY**

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Question: If a student's SAP appeal is not approved until the middle of a payment period, is the student eligible for any Title IV aid in the payment period?

<u>Answer:</u> Yes. Once an appeal is approved and a student placed on probation, they are *eligible for Title IV aid back to the beginning of the payment period in which the appeal was approved.* 

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### **POLICY GUIDANCE - GRADE CHANGES**

Question: Does SAP have to be recalculated for prior periods due to retroactive grade

Answer: No. Institutions are not required to recheck SAP and/or recalculate as the result of grade changes that occur between formal SAP evaluations (end of a payment period). However, nothing precludes an institution from rechecking SAP to account for such changes based on the school's policy. Regardless if the school has a policy of rechecking SAP between evaluation points, any grade changes must be accounted for in the next scheduled SAP evaluation.

Note: If an institution makes grade changes for a past period after the subsequent payment period (for Pell) or academic year/award year (for other aid) has ended, it can include those changes in future SAP evaluations, but should not alter aid provided to the student on the basis of original evaluations.

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 $\frac{Question:}{semester?} \ \, In reviewing transcripts, what happens if a transcript comes in during a semester? When would the transfer hours impact SAP?$ 

<u>Answer:</u> Per policy, the transfer hours on the transcript that could count in SAP would be factored in at the next scheduled SAP check point.



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# **POLICY Q & A - AMNESTY**

May an institution's SAP policy include automatic "academic amnesty" in certain circumstances, such as, after a student has not attended for a certain number of payment periods or years?

APP-A4: No. The regulations permit use of the automatic financial aid warning status for institutions that review SAP at each payment period. No other status may be granted automatically. A successful appeal is needed to grant financial aid probation status or to develop an academic plan.

 $\underline{\textit{Reminder}} \ - \textit{Courses removed or changed as a result of an institutional academic amnesty policy, must still be counted for SAP purposes$